Election Madness: Campaign Promises and Legislative Realities

Democratic Perspective: Emily Shetty
Consultant, the Stanton Park Group

Republican Perspective: Cheryl Jaeger
Principal, Williams & Jensen

Appropriations Process & Federal Support for Medical Research:
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Director of Policy and Advocacy, Research!America
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The Appropriations Process & Federal Support for Medical Research:

Caitlin Leach
Director of Policy and Advocacy, Research!America
The Appropriations Process & Federal Support for Medical Research

March 1, 2016

Caitlin M. Leach, Director of Policy & Advocacy
Achieve national commitment to pursuing medical and health research at the highest level of scientific opportunity in both the public and private sectors, to assure medical progress.
Mandatory vs. Discretionary

Our federal budget:

- **Mandatory**
  - ex: Medicare, Medicaid, Social Security

- **Discretionary**
  - ex: education, defense, research, transportation, etc

Source: OMB, CBPP (FY15)
Authorizing vs. Appropriating

- **Authorization** bills establish, continue, or modify federal agencies or programs.

- **Appropriations** bills subsequently provide funding for agencies and programs:
  - Regular Appropriations
  - Continuing Resolutions (CR)
  - Supplemental Appropriations
Agriculture, Rural Development, Food and Drug Administration, and Related Agencies

Commerce, Justice, Science, and Related Agencies

Defense

Energy and Water Development

Financial Services and General Government

Homeland Security

Interior, Environment, and Related Agencies

Labor, Health and Human Services, Education, and Related Agencies

Legislative Branch

Military Construction, Veterans Affairs, and Related Agencies

State, Foreign Operations, and Related Programs

Transportation, Housing and Urban Development, and Related Agencies
Appropriations Leadership, 114th Congress

Appropriations Committee Leadership

Sen. Thad Cochran (R-MS), Chair
Sen. Barbara Mikulski (D-MD), Vice Chair
Rep. Hal Rogers (R-KY), Chair
Rep. Nita Lowey (D-NY), Ranking Member

Labor-HHS Appropriations Subcommittee Leadership

Sen. Roy Blunt (R-MO), Chair
Sen. Patty Murray (D-WA), Ranking Member
Rep. Tom Cole (R-OK), Chair
Rep. Rosa DeLauro (D-CT), Ranking Member

Agriculture Appropriations Subcommittee Leadership

Sen. Jerry Moran (R-KS), Chair
Sen. Jeff Merkley (D-OR), Ranking Member
Rep. Robert Aderholt (R-AL), Chair
Rep. Sam Farr (D-CA), Ranking Member
Appropriations Timeline

Textbook Version

February
- President's Budget Request

April
- Budget Resolution Adopted

Summer
- Approps. Bills Reported

Fall
- House/Senate Reconcile Differences

October
- New Fiscal Year Begins

Reality (FY17)

- Truncated schedule, 2016 elections
- 2015 budget deal in place: sequestration caps lifted for FY17
- Goal of “regular order,” but CR possible
The power of the purse...

1. Funding (or defunding) priorities
   - Increase or cut funding
   - Prohibit use of funding (aka “policy riders”)

2. Report language
   - Direct funding provided to discrete projects (ex: cancer moonshot, precision medicine)
   - Require new activities, reports, etc
   - Restrict use of funding

Source: Coalition for Health Funding (2016)
A Decade of NIH Appropriations

Source: NIH Office of Budget (2016)
Allocating NIH appropriations

How does NIH spend its appropriations?

- Congress sets budget for each I/C
- >80% goes to extramural research
  - Research institutions across the US
- ~10% goes to intramural research
  - NIH-employed researchers
- Peer review process determines which grant applications are funded
- Current research project grant success rate (across all I/Cs) ~18%
A Decade of FDA Appropriations

Source: OMB, FDA (2016)

User fees not included
Allocating FDA appropriations

How does FDA spend its appropriations?

- FDA regulates ~25% of all consumer spending
  - Range: medicines, food, cosmetics, etc
- Focus on safety and efficacy
- Targeted user fees to speed approval
  - In addition to appropriated budget
- Almost 40% of FDA budget dedicated to:
  - drugs, devices, biologics
Breaking down the FDA Budget

FY16 FDA appropriations by activity

- 36% Human Drugs
- 18% Foods
- 18% Biologics
- 12% Devices & Radiological Health
- 8% Animal Drugs & Feeds
- 6% National Center for Toxicological Research
- 2% FDA Admin (includes buildings and facilities)

Source: OMB, FDA (2016)
Questions?